

Loss Primer (§2B1.1(b)(1))



**Prepared by
the Office of General Counsel
U.S. Sentencing Commission**

April 2010

Disclaimer: Information provided by the Commission's Legal Staff is offered to assist in understanding and applying the sentencing guidelines. The information does not necessarily represent the official position of the Commission, should not be considered definitive, and is not binding upon the Commission, the court, or the parties in any case. Pursuant to Fed. R. App. P. 32.1 (2007), some cases cited in this document are unpublished. Practitioners should be advised that citation of such cases under Rule 32.1 requires that such opinions be issued on or after January 1, 2007, and that they either be "available in a publicly accessible electronic database" or provided in hard copy by the party offering them for citation.

Introduction

This primer discusses issues often raised about economic loss and loss calculation under USSG §2B1.1.¹ Effective November 1, 2001, the Commission consolidated theft and fraud guidelines into §2B1.1 and modified the definition of loss to be based on reasonably foreseeable pecuniary harm and to include intended loss. This primer focuses discussion on some applicable cases and concepts and is not intended as a comprehensive compilation of all case law addressing these issues.

A. The Definition of “Loss” Under §2B1.1

The sentencing guidelines define “loss” as “the greater of actual loss or intended loss.”² The sentencing judge “need only make a reasonable estimate of the loss.”³ The estimate should be based on available information and the court may consider a variety of different factors.⁴ The court may also choose from competing methods of calculating loss.

1. Actual Loss

Actual loss is often referred to as “but for” loss and the guideline application notes relate that this means “the reasonably foreseeable pecuniary harm that resulted from the offense.”⁵ For example, in *United States v. Neadle*, a defendant committed fraud in order to be licensed to write property and casualty insurance. The actual loss for which he was held accountable at sentencing included millions in losses of his insureds who suffered catastrophic damages caused by a hurricane.⁶ Thus, all reasonably foreseeable losses that flow directly, or indirectly, from a defendant’s conduct should be included in the loss calculation. Actual loss includes all relevant conduct. In *United States v. Hoffman-Vaile*, the court rejected the defendant’s argument that losses in a Medicare fraud be reduced from the billed amount where the losses to Medicare were only 80 percent of the amount billed by the defendant.⁷ The court noted that private insurers and patients were also victims of the fraud and their losses, collectively, encompassed the other 20 percent. While not charged, those acts constituted relevant conduct for the purposes of loss

¹See United States Sentencing Commission, *Guidelines Manual*, §2B1.1 (Nov. 2009).

²USSG §2B1.1, comment. (n. 3).

³USSG §2B1.1, comment. (n. 3(C)).

⁴*Id.*

⁵USSG §2B1.1, comment. (n.3(A)(i)); see *United States v. Ary*, 518 F.3d 775 (10th Cir. 2008) (holding that when a defendant objects to facts stated in the PSR, the government must prove those facts by a preponderance of the evidence at the sentencing hearing).

⁶See *United States v. Neadle*, 72 F.3d 1104 (3d Cir. 1995), amended by 79 F.3d 14 (3d Cir. 1996).

⁷*United States v. Hoffman-Vaile*, 568 F.3d 1335, 1343-44 (11th Cir. 2009).

calculation.⁸

The loss figure is not limited to the losses that are directly attributable to acts of the defendant. Losses caused by the acts of co-conspirators that were reasonably foreseeable to the defendant should also be included in the loss calculation.⁹ The sentencing court should limit the defendant's liability to those acts of co-conspirators that were reasonably foreseeable and part of the criminal activity that the defendant "agreed to jointly undertake."¹⁰

Pecuniary harm is reasonably foreseeable if it is "harm that the defendant knew or, under the circumstances, reasonably should have known, was a potential result of the offense."¹¹ In *United States v. Whiting*, the defendant was convicted of converting funds from employees paychecks that were intended for medical benefits and making false statements related to those employees' health benefits.¹² The "actual loss" was calculated using the total amount of unpaid medical claims made by the employees.¹³ However, the sentencing judge stated on the record that he had found no "causal link" between the defendant's misstatements about benefits and the losses caused by the medical claims in the case.¹⁴ The appellate court reversed, finding that there must be a causal link to the conduct of the defendant to determine an "actual loss."¹⁵ In *United States v. Rothwell*, the appellate court found that there was no reasonable link between the fraud committed by the defendant during the construction of a building and the subsequent default on the construction loan.¹⁶ Therefore, the losses from the loan could not be attributable to the defendant during sentencing.

⁸*Id.*

⁹*United States v. Catalfo*, 64 F.3d 1070, 1082-83 (7th Cir. 1995); *see also United States v. Wilkins*, 308 F. App'x 920 (6th Cir. 2009); *United States v. Mauskar*, 557 F.3d 219 (5th Cir.), *cert. denied*, 129 S. Ct. 2756 (2009); *United States v. Nash*, 338 F. App'x 96 (2d Cir. 2009); *United States v. Jenkins-Watts*, 574 F.3d 950 (8th Cir. 2009), *petition for cert. filed* (U.S. Jan. 22, 2010) (No. 09-8991); *United States v. Hayes*, 574 F.3d 460 (8th Cir. 2009) and *United States v. Treadwell*, 393 F.3d 990, (9th Cir. 2010). *But see United States v. Goodheart*, 345 F. App'x 523, 525 (11th Cir. 2009)(finding that the sentencing judge "made no required individualized findings" about when the defendant actually joined the conspiracy for the purposes of establishing loss).

¹⁰*United States v. McClatchey*, 316 F.3d 1122, 1128 (10th Cir. 2003).

¹¹USSG §2B1.1, comment.(n.3(A)(iv)).

¹²*United States v. Whiting*, 471 F.3d 792, 802 (7th Cir. 2006).

¹³*Id.*

¹⁴*Id.*

¹⁵*Id.*

¹⁶*United States v. Rothwell*, 387 F.3d 579, 584 (6th Cir. 2004).

2. *Intended Loss*

Intended loss means “pecuniary harm that was intended to result from the offense” and includes loss that would have been impossible or unlikely.¹⁷ For example, in *United States v. Lane*, a bank fraud case, the defendant was able to acquire a loan based on fraudulent statements and the amount of intended loss was determined to be “the amount of money that the defendant places at risk as a result of the fraudulent loan application.”¹⁸ In cases of Medicare or Medicaid fraud the intended loss is the billed figure even when the defendant receives a much smaller payment.¹⁹ In *United States v. Mikos*, the court noted that while the payment of \$1.8 million in fraudulent Medicare bills was highly unlikely, that figure did represent the intended loss regardless of whether or not Medicare paid.²⁰

There need not be any calculation of actual loss before the court can rely on the intended loss figure, and in some cases it may be easier “as a matter of proof” to show intended loss.²¹ Additionally, actual losses, or losses actually completed before discovery, are to be included in any calculation of intended loss.²² A defendant may not argue that the categories are mutually exclusive and cannot be combined to calculate an overall intended loss.²³

When calculating the intended loss, absolute accuracy is not required as long as the calculation is not “outside the realm of permissible computations.”²⁴ An estimate made by the sentencing judge “need not be calculated with precision.”²⁵ There is no “clear error” when a loss calculation is supported by the presumptively reasonable facts from the presentence report and

¹⁷USSG §2B1.1, comment.(n.3(A)(ii)).

¹⁸*United States v. Lane*, 323 F.3d 568, 586 (7th Cir. 2003); see *United States v. Neal*, 294 F. App’x 96, 103 (5th Cir. 2008) (holding that although the actual loss was calculated at \$150,000, inclusion of the intended loss of \$11 million was “proper” under §2B1.1, particularly in view of the nature of the scheme which sought to leave thousands of workers without worker’s compensation coverage); see *United States v. Middlebrook*, 553 F.3d 572 (7th Cir. 2009).

¹⁹*United States v. Martinez*, 588 F.3d 301, 326-27 (6th Cir. 2009).

²⁰*United States v. Mikos*, 539 F.3d 706, 714 (7th Cir. 2008), cert. denied, 230 S. Ct. 59 (2009).

²¹*United States v. Thurston*, 358 F.3d 51, 68 (1st Cir. 2004), vacated on other grounds, 543 U.S. 1097 (2005).

²²See *United States v. Ware*, 334 F. App’x 49 (8th Cir. 2009).

²³*Id.*

²⁴*United States v. Lopez*, 222 F.3d 428, 437 (7th Cir. 2000).

²⁵*United States v. Miller*, 316 F.3d 495, 503-06 (4th Cir. 2003).

the defendant fails to rebut those facts.²⁶ For instance, in *United States v. Al-Shahin*, a case involving a fraudulent insurance claim, the court calculated the intended loss by using the demand letter sent by the defendant's lawyer to the insurance company although the defendant ultimately collected a settlement amount that was less than half the demand amount from the insurance company.²⁷ When a defendant sold stolen credit cards to others, the sentencing judge fixed the intended loss at the total credit limits of all of the credit cards.²⁸ The court concluded that the defendant could reasonably expect such a loss as "the natural and probable consequences of his or her actions."²⁹ Similarly, in *United States v. Wilfong*, the defendant fraudulently opened credit accounts at local businesses in the names of victims and the court calculated intended loss by totaling up the credit limits of all open accounts even though the defendant had not used all of the available credit.³⁰ At least one circuit has also concluded that simply obtaining information regarding a credit account creates an intended loss presumption that must be rebutted by the defendant.³¹

In cases involving fraudulent or forged checks the face value of the instruments are often used to calculate the intended loss figure.³² The sentencing judge may treat the face amount of the checks as prima facie evidence of the defendant's intent but still allow the defendant to offer evidence to rebut that figure.³³ If the defendant does not provide "persuasive evidence" to rebut intent, then the courts are "free to accept the loss figure" taken from the face value of the instruments.³⁴ Further, some courts have held that the "intended loss" in a fraudulent check scheme can include the value of counterfeit checks turned over by the defendant at the time of his

²⁶*United States v. McClain*, 280 F. App'x 425, 430 (5th Cir. 2008), cert. denied, 129 S.Ct. 1024 (2009).

²⁷*United States v. Al-Shahin*, 474 F.3d 941, 950 (7th Cir. 2007).

²⁸*United States v. Alli*, 444 F.3d 34, 38-39 (1st Cir. 2006); see also *United States v. Edmondson*, 349 F. App'x 511 (11th Cir. 2009).

²⁹*Alli*, 444 F.3d at 38-39; see also *United States v. Harris*, ___ F.3d ___, 2010 WL 432399 (5th Cir. Feb. 9, 2010) (looking to whether the defendant "recklessly jeopardized" the property in question (credit card limits)).

³⁰*United States v. Wilfong*, 475 F.3d 1214 (10th Cir. 2007).

³¹*United States v. John*, ___ F.3d ___, 2010 WL 432405 (5th Cir. Feb. 9, 2010).

³²*United States v. Himler*, 355 F.3d 735, 740-41 (3d Cir. 2004); see also *United States v. Grant*, 431 F.3d 760 (11th Cir. 2005).

³³*United States v. Khorozian*, 333 F.3d 498, 509 (3d Cir. 2003); *United States v. Santos*, 527 F.3d 1003 (9th Cir. 2008) (agreeing with the Third and the Eleventh Circuits, the Ninth Circuit held that the face value of the stolen checks is "probative" of the defendants' intended loss, but the court must also consider any evidence presented by the defendant tending to show that he did not intend to produce counterfeit checks up to the full face value of the stolen checks); *United States v. Dullum*, 560 F.3d 133, (3d Cir. 2009).

³⁴*Khorozian*, 333 F.3d at 509, quoting *United States v. Geevers*, 226 F.3d 186, 194 (3d Cir. 2000); see also *United States v. Serino*, 309 F. App'x 637 (3d Cir. 2009).

voluntary surrender even if those checks were never used.³⁵ Similarly, in a case where the defendant unsuccessfully attempts to obtain cash advances from stolen credit cards, each unsuccessful attempt represents an intended loss.³⁶

When confronted with an ongoing scheme, a sentencing judge may have to extrapolate to find the intended loss. For example, in *United States v. Rettenberger*, where the defendant faked a disability to collect federal benefits, the sentencing judge assumed that the defendant would have continued to collect benefits until the age of 65 and assessed the intended loss as that full amount.³⁷ In *United States v. Willis*, the defendant submitted several fraudulent applications for FEMA relief.³⁸ For some she had only received a portion of funds available which were automatically disbursed by FEMA, but for other applications she had taken more steps to obtain additional funds, so the sentencing judge did not clearly err by considering the full value of all the applications filed even though the defendant had not attempted to obtain all available funds from each application. In *United States v. Kosth*, the intended loss was the full amount of loan commitments the defendant secured from the Small Business Administration because, although the defendant did not receive the full amount, that sum was diverted from the intended recipients.³⁹ Similarly, in *United States v. Crawley*, the sentencing judge determined that the intended loss constituted the defendant's salary and pension for a several year period when the defendant committed fraud to obtain the position of union president. On appeal the circuit court concluded that the sentencing judge's reasonable estimate of the intended loss was not "clearly erroneous." The defendant had argued that any loss figure should be reduced by the amount of "legitimate services" he provided the union, but the sentencing judge determined that there were no "legitimate services" provided since he procured the position by fraud.⁴⁰

In the case of real property, unless the defendant was "so consciously indifferent or reckless about the repayment of the loans as to impute to him the intention that the lenders

³⁵*United States v. Kushner*, 305 F.3d 194, 198 (3d Cir. 2002).

³⁶*United States v. Ravelo*, 370 F.3d 266, 273 (2d Cir. 2004); *see also United States v. Powell*, 320 F. App'x 842, 844-45 (10th Cir. 2009) (holding that a defendant engaged in an "empty envelope" scheme is liable for the total value of the fraudulent deposit to the victim bank even though she only withdrew a portion of the amount before she destroyed the account's ATM card and the bank discovered the fraud).

³⁷*United States v. Rettenberger*, 344 F.3d 702, 708 (7th Cir. 2003); *see United States v. Moneymaker*, 347 F. App'x 893 (4th Cir. 2009). *But see United States v. Peel*, 595 F.3d 763, 772 (7th Cir. 2010) (noting that if a defendant "presented credible evidence for discounting a stream of future payments to a [lower] future value, the district court must consider [that evidence]").

³⁸*United States v. Willis*, 560 F.3d 1246, 1250-51 (11th Cir. 2009).

³⁹*United States v. Kosth*, 257 F.3d 712, 722 (7th Cir. 2001); *see also United States v. Conroy*, 567 F.3d 174, 179-80 (5th Cir. 2009) (holding that where the defendant only asked for \$70,000 in a fraudulent grant application, but was approved for \$100,000, the appropriate intended loss was the higher value), *cert. denied*, 2010 WL 596612 (U.S. Feb. 22, 2010)(No. 09-6627).

⁴⁰*United States v. Crawley*, 533 F.3d 349 (5th Cir.), *cert. denied*, 129 S.Ct. 522 (2008).

should not recoup their loans,” intended loss will not likely be the appropriate measure of loss since the real property serves as collateral and will be recoverable should the owner default.⁴¹ However, at least one Circuit has suggested that a defendant’s disguising the identity of the actual owners (through straw purchase) along with false statements regarding encumbrances makes foreclosure by the victim banks more difficult and adds to the intended loss figure.⁴²

“Intended loss” is not simply “potential loss,” and the “court errs when it simply equates potential loss with intended loss without deeper analysis.”⁴³ The calculation of intended loss is determined by what loss the government can reasonably show the defendant *intended* to cause.⁴⁴ But at least one Circuit Court has suggested that intended loss may include “probable” losses that may not have been directly foreseen by the defendant.⁴⁵

3. *No “Economic Reality Principle” under the guidelines*

Prior to the November 2001 amendments to the sentencing guidelines, some courts noted an exception to the use of intended loss when a defendant had devised a scheme obviously doomed to fail which caused little or no economic loss. Under the revised definition of intended loss, this exception is no longer available. Loss calculations should thus include harm that would have been “impossible or unlikely to occur.”⁴⁶ It is possible that the sentencing judge might consider these same factors as a basis for a downward departure. In *United States v. McBride*, the court ruled that impossible losses are to be included in the loss figure but remanded the case for the sentencing judge to consider a departure based on “economic reality.”⁴⁷

4. *Loss Calculations Post-Booker*

At least one Circuit has explored the application of 18 U.S.C. § 3553(a) factors to the calculation of loss and the application of upward variances based on loss. In *United States v. Hilgers*, the presentence report first suggested an “intended loss” based on the amount a down payment and fees for a mortgage loan would have been absent the defendant’s fraud.⁴⁸ The

⁴¹*United States v. Goss*, 549 F.3d 1013, 1015 (5th Cir. 2008).

⁴²*United States v. Stathakis*, 320 F. App’x 74, 77-78 (2d Cir. 2009).

⁴³*Geevers*, 226 F.3d at 192.

⁴⁴*Miller*, 316 F.3d at 505.

⁴⁵*United States v. Baum*, 555 F.3d 1129, 1133-1135 (10th Cir. 2009).

⁴⁶USSG §2B1.1, comment. (n.3(A)(ii)); *see also United States v. Messervey*, 317 F.3d 457, 464 (5th Cir. 2003) (intended loss can include impossible losses); *United States v. Dinnall*, 313 F. App’x 241 (11th Cir. 2009).

⁴⁷*United States v. McBride*, 362 F.3d 360, 376 (6th Cir. 2004).

⁴⁸*United States v. Hilgers*, 560 F.3d 944, 945-48 (9th Cir. 2009).

sentencing judge agreed with the defendant's argument that the PSR's calculation was "too speculative" and found a guideline loss of *zero*, but then stated that this case was "outside the heartland" and sentenced the defendant to five years which constituted an upward variance of over three years above the top of the applicable guideline range.⁴⁹ Upon review, the Ninth Circuit panel made a point of noting that "the district court's consideration of the large potential loss that could result from Hilger's action was not unreasonable" and considering "the potential loss to victims" was chief among the various § 3553(a) factors to be considered in the sentence.⁵⁰ Other courts have also suggested that a proper review of the criteria in § 3553(a) would include consideration of the loss caused by the defendant's actions.⁵¹

In a case where additional loss amounts attributable to unidentified victims could not "be determined precisely enough" to apply the guidelines, the sentencing judge in *United States v. Carroll* found sufficient evidence to "consider a greater loss in judging the seriousness of the defendant's conduct" and vary upwards nearly 25 percent over the top of the calculated guidelines range.⁵²

Simply rejecting the government's evidence as to loss without a sufficient explanation on the record constitutes procedural error on the part of the sentencing judge and is grounds for reversal.⁵³ In *United States v. Wilkinson*, the sentencing judge stated on the record that he found the government's loss expert to be knowledgeable and credible, but then rejected the expert's calculations completely, finding zero loss, without any explanation. Without any record of what argument (if any) the sentencing judge accepted for loss, the Fourth Circuit found the sentence procedurally unreasonable.⁵⁴ However, other courts have concluded that some procedural errors in the calculation of loss are harmless and do not rise to the level of clear error.⁵⁵

⁴⁹*Id.*

⁵⁰*Id.*

⁵¹ *United States v. Livesay*, 587 F.3d 1274, 1278-79 (11th Cir. 2009)("[A] sentence of probation for a high-ranking officer in a corporation where over a billion dollars of fraud was perpetrated ... is not reasonable" under the factors listed in § 3553(a)). *But see United States v. Edwards*, ___ F.3d ___, 2010 WL 521110 (9th Cir. Feb. 16, 2010)(upholding a probationary sentence far below the guideline range as substantively reasonable in a fraud case where the sentencing judge stated that the guideline range calculated using intended loss "overstated the circumstances" of the defendant's case).

⁵² *United States v. Carroll*, ___ F. Supp. 2d ___, 2010 WL 768775, *3 (W.D. Va., Mar. 8, 2010).

⁵³ *United States v. Wilkinson*, 590 F.3d 259, 269-70 (4th Cir. 2010).

⁵⁴*Id.*

⁵⁵ *United States v. Mukhtaar*, ___ F. App'x ___, 2009 WL 4640671, *1 (2d Cir. Dec. 9, 2009) (holding that the sentencing judge did not commit procedural error by adding together both actual and intended loss because intended loss necessarily includes actual loss and any additional amount that the defendant intended the victims to lose); *see also United States v. Breon*, ___ F. App'x ___, 2009 WL 4885190, *2 (5th Cir. Dec. 16, 2009) (determining that it was not error for the sentencing judge to fail to specify what method was used to calculate the

At least one Circuit Court has also found that a sentencing judge's refusal to consider gain as an alternative measure in a case where a "probable" but difficult to calculate loss exists is reversible error.⁵⁶

B. Gain as Alternative Measure

The sentencing guidelines instruct the sentencing court to "use the gain that resulted from the offense as an alternative measure of loss only if there is a loss but it reasonably cannot be determined."⁵⁷ Even when there is no identifiable loss to the victims, the court should calculate the gain to the defendant as an alternative means to determine loss. In *United States v. Haas*, the defendant sold prescription drugs imported from Mexico in circumvention of FDA regulations. While there was no evidence that the drugs sold were inferior or that the purchasers of the drugs were cheated in any way, the court concluded that an alternative measure of loss in such a case should be the gain realized by the defendant through the commission of the offense.⁵⁸ In *United States v. Munoz*, it was highly impractical to identify and contact the victims because many were elderly and spoke only Spanish. Consequently the sentencing judge used the gain as an alternate calculation of loss.⁵⁹ Similarly, in *United States v. Randock*, where the loss to victims in a fraudulent academic credential scheme could not reasonably be determined, the court concluded that gain was a reasonable alternative.⁶⁰

Substituting the gain for the loss is not the preferred method as it "ordinarily underestimates the loss."⁶¹ Sentencing judges are cautioned against "abandoning a loss calculation in favor of a gain amount where a reasonable estimate of the victims' loss is feasible."⁶² Courts cannot use gain "as a proxy" for each defendant's culpability and must

loss figure as long as all three methods considered by the court would have garnered a similar result); *United States v. Venkataram*, ___ F. App'x ___, 2009 WL 4826992, *1 (2d Cir. Dec. 16, 2009) (determining that the sentencing judge did not commit error by relying on a calculation provided by the government which was mislabeled as "loss" when it was actually "gain," provided that the sentencing judge made a reasonable estimate based on the evidence provided).

⁵⁶*United States v. Vrdolyak*, 593 F.3d 676, 681 (7th Cir. 2010).

⁵⁷USSG §2B1.1, comment. (n. 3(B)).

⁵⁸*United States v. Haas*, 171 F.3d 259, 268-69 (5th Cir. 1999).

⁵⁹*United States v. Munoz*, 430 F.3d 1357, 1369-71 (11th Cir. 2005).

⁶⁰*United States v. Randock*, 330 F. App'x 628, 629-30 (9th Cir. 2009).

⁶¹*United States v. Triana*, 468 F.3d 308, 323 (6th Cir. 2006) (citing *United States v. Snyder*, 291 F.3d 1291, 1295 (11th Cir. 2002)).

⁶²*Munoz*, 430 F.3d at 1371 (quoting *United States v. Bracciale*, 374 F.3d 998, 1004 (11th Cir. 2004)).

properly calculate loss when possible to do so.⁶³ But at least one Circuit has determined that gain can be “used as a proxy for a portion of the total loss where some, but not all, of the loss can be determined.”⁶⁴ A sentencing court cannot substitute gain where it is previously determined that there is “no loss” as opposed to an incalculable loss.⁶⁵

C. Estimating Loss

The sentencing court “need only make a reasonable estimate of the loss.”⁶⁶ This estimate may be made using available information to determine the value and the sentencing judge is “entitled appropriate deference” because of the court’s unique position to assess the evidence.⁶⁷ For example, the court may consider the value of assets concealed in a bankruptcy fraud as relevant evidence in determining intended loss.⁶⁸

The evidence the sentencing judge uses to calculate loss can include hearsay if the hearsay has a sufficient indicia of reliability.⁶⁹ In *United States v. Flores-Seda*, the sentencing judge relied on the hearsay testimony of the victim’s attorney to estimate loss.⁷⁰ In *United States v. Humphrey*, the sentencing judge utilized the defendants’ personal journal which detailed the names of their victims and amounts collected in a loan fraud scheme.⁷¹ On appeal, the court agreed that such material provided a “sufficient indicia of reliability” to be used to calculate an estimated loss.⁷² In *United States v. Hahn*, the sentencing judge relied on the cash deposits made

⁶³*United States v. Gallant*, 537 F.3d 1202, 1240 (10th Cir. 2008), *cert. denied*, 129 S.Ct. 2026 (2009).

⁶⁴*United States v. Armstead*, 552 F.3d 769, 778 (9th Cir. 2008).

⁶⁵*United States v. Miller*, 588 F.3d 560, 567 (8th Cir. 2009).

⁶⁶USSG §2B1.1, comment. (n.3(C)); *see United States v. Bennett*, 252 F.3d 559 (2d Cir. 2001); *United States v. Schaefer*, 384 F.3d 326 (7th Cir. 2004); *United States v. Gordon*, 495 F.3d 427 (7th Cir. 2007).

⁶⁷USSG §2B1.1, comment. (n.3(C)); *see United States v. Parish*, 565 F.3d 528 (8th Cir. 2009); *United States v. Whitfield*, 590 F.3d 325 (5th Cir. 2009).

⁶⁸*United States v. Holthaus*, 486 F.3d 451, 456-7 (8th Cir. 2007); *see also United States v. Kimoto*, 588 F.3d 464 (7th Cir. 2009) (affirming decision because the actual loss paled in comparison to the intended loss figure which could have been calculated using the number of names on a lead list for a fraudulent telemarketing scheme combined with expert testimony that suggested the rate of return on such lead lists was between 1-2% of the total list and the lowest of prices at which the card was offered).

⁶⁹*United States v. Sliman*, 449 F.3d 797, 802 (7th Cir. 2006).

⁷⁰*United States v. Flores-Seda*, 423 F.3d 17, 21 (1st Cir. 2005).

⁷¹*United States v. Humphrey*, 104 F.3d 65, 71 (5th Cir. 1997).

⁷²*Id.*

into the defendant's account to determine the loss from multiple cash thefts.⁷³ A defendant who challenges a district court's loss calculation carries a heavy burden and must show that the calculation was not just inaccurate, but "outside the realm of permissible computation."⁷⁴

The sentencing judge also may choose the method to calculate loss he or she prefers even if there is a viable competing method.⁷⁵ There is a "heavy burden" placed on the defendant to disprove the reasonableness of the sentencing judge's calculation of loss.⁷⁶ Review of a sentencing judge's loss calculation by the appellate courts is under a clear error standard.⁷⁷

The sentencing judge, however, cannot assign a loss figure "arbitrarily" or with no findings. The court must develop some evidence to support the loss figure rather than settle on a number.⁷⁸ In *United States v. Liveoak*, the sentencing judge's adoption of a loss figure taken from a co-defendant's plea (without fact-finding in the defendant's case) was held to be unreasonable.⁷⁹ Neither can a sentencing judge ignore a defendant's offer of proof to rebut a

⁷³*United States v. Hahn*, 551 F.3d 977, 980-81 (10th Cir. 2008), *cert. denied*, 129 S.Ct. 1687 (2009).

⁷⁴*United States v. Wheeler*, 540 F.3d 683, 693 (7th Cir. 2008).

⁷⁵*United States v. King*, 246 F.3d 1166, 1177-78 (9th Cir.), *superseded on other grounds*, 257 F.3d 1013 (9th Cir. 2001); *See also United States v. McMillian*, ___ F.3d ___, 2010 WL 816645, *18 (5th Cir. Mar. 11, 2010) (holding that when the sentencing court has contradictory and "hotly contested" testimony and evidence regarding loss, the appellate court cannot conclude that the sentencing court committed clear error in selecting one or the other theory); *United States v. Scher*, ___ F.3d ___, 2010 WL 1032639, *4 (5th Cir. Mar. 23, 2010) (holding that the defendant has the burden "to produce reliable evidence supporting an alternate number or demonstrating that the information [the sentencing judge relied on] was inaccurate or materially untrue").

⁷⁶*United States v. Ameri*, 412 F.3d 893, 901 (8th Cir. 2005); *see also United States v. Harris*, 335 F. App'x 623 (7th Cir. 2009); *United States v. Hassan*, 211 F.3d 380 (7th Cir. 2000); *United States v. Lewis*, 594 F.3d 1270, 1289 (10th Cir. 2010) (holding that a defendant must provide "substantial ground for rejecting the district court's determination that the evidence used by the government was reliable").

⁷⁷*United States v. Akpan*, ___ F. App'x ___, 2010 WL 227678, *1 (2d Cir. Jan. 21, 2010).

⁷⁸*United States v. Renick*, 273 F.3d 1009, 1027 (11th Cir. 2001); *United States v. Oseby*, 148 F.3d 1016, 1025-1027 (8th Cir. 1998) (reversing the sentence due to insufficient findings on loss calculations); *see also United States v. Higgins*, 270 F.3d 1070, 1075-76 (7th Cir. 2001) (sentencing judge made insufficient findings regarding loss); *United States v. Ross*, 502 F.3d 521, 531 (6th Cir. 2007) (The "court may not merely summarily adopt the factual findings in the presentence report or simply declare that the facts are supported by a preponderance of the evidence."); *United States v. Drayer*, ___ F. App'x ___, 2010 WL 445653, *4 (2d Cir. Feb. 9, 2010) (remanding for resentencing where the application of the guidelines is heavily dependant on factual findings and "the absence of a developed record affords no basis for meaningful review."); *United States v. Gupta*, 572 F.3d 878, 889 (11th Cir. 2009) (reversing loss calculation where the sentencing judge "pick[ed] a figure ... about halfway in between" two competing estimates without giving any non-arbitrary reason therefor), *cert. denied*, 130 S. Ct. 1302 (2010).

⁷⁹*United States v. Liveoak*, 377 F.3d 859, 866-67 (8th Cir. 2004); *see also United States v. Pierce*, 400 F.3d 176, 182 (4th Cir. 2005) (ruling that the court is not bound by the loss figure in the co-defendant's sentencing).

loss calculation.⁸⁰ Such a failure is clear error.⁸¹ Further, it is not the defendant's burden to disprove loss amounts; the government must prove loss by a preponderance of the evidence.⁸² If, however, a defendant fails to rebut evidence as to loss, he cannot expect the sentencing judge to draw favorable inferences.⁸³

Some circuits allow a sentencing judge to consider the stipulated loss figure in the defendant's plea agreement as long as the court also considers any loss evidence that is presented by the parties and "the record clearly demonstrates that the defendant fully understood the potential consequences of his stipulation."⁸⁴ The Seventh Circuit, however, has determined that such stipulated facts waive any challenge by the defendant at sentencing.⁸⁵ In *United States v. Elashyi*, the defendant reserved his right to argue that there was "no loss" while contemporaneously stipulating in the plea agreement to a specific loss figure (should a loss be found). The circuit court determined that if the sentencing judge found that there was a loss then the defendant had no further grounds to challenge the stipulated figure even if there was "no evidence" to support the calculation of the stipulated figure in the plea agreement.⁸⁶

Although the guidelines are now advisory, a sentencing judge must still make factual findings as to the amount of loss and a "reasonable estimate" of loss to satisfy the evidentiary requirements. A court's failure to do so will render a loss calculation invalid.⁸⁷

Restitution and loss are separate issues and there is no authority supporting the idea that there must be "symmetry" between the two.⁸⁸

⁸⁰ *United States v. Newson*, ___ F.App'x ___, 2009 WL 3805817, *3 (6th Cir. Nov. 16, 2009) (holding that it was clear error for the sentencing judge to ignore the defendant's offer of proof that she had refused to accept an automobile after she filled out a fraudulent loan application, thus showing her intention to abandon the scheme).

⁸¹ *Id.*

⁸² *United States v. Hartstein*, 500 F.3d 790, 796-97 (8th Cir. 2007).

⁸³ *United States v. Ravelo*, 370 F.3d 266, 272-73 (2d Cir. 2004).

⁸⁴ *United States v. Granik*, 386 F.3d 404, 413 (2d Cir. 2004); *United States v. Camacho*, 348 F.3d 696, 699-700 (8th Cir. 2003).

⁸⁵ *United States v. Gramer*, 309 F.3d 972, 975 (7th Cir. 2002); see also *United States v. Woods*, 554 F.3d 611, 614 (6th Cir. 2009).

⁸⁶ *United States v. Elashyi*, 554 F.3d 480, 509 (5th Cir. 2008), *cert. denied*, 130 S. Ct. 57 (2009).

⁸⁷ *United States v. Medina*, 485 F.3d 1291, 1304-5 (11th Cir. 2007); see *United States v. Ali*, 508 F.3d 136 (3d Cir. 2007); *United States v. Johnson*, 270 F. App'x 839 (11th Cir. 2008).

⁸⁸ *United States v. Patterson*, 595 F.3d 1324, 1327-28 (11th Cir. 2010); see also *United States v. Riddell*, 328 F.App'x 328, 329 (6th Cir. 2009) (holding that a district court may look to intended loss in calculating total loss for the purposes of §2B1.1, but must base its order of restitution on actual losses).

1. *Fair market value*

“Fair market value” can be determined by the court through comparison or replacement cost to the victim. In *United States v. Whitlow*, an odometer fraud case where the court took judicial notice of the National Automobile Dealers Association (NADA) guide to determine the value of the vehicles,⁸⁹ the appellate court noted that a value determination by the district court in such cases cannot be disturbed unless it is “clearly erroneous.”⁹⁰ The Tenth Circuit has noted, however, that there is “more than one permissible way to measure loss in criminal odometer tampering cases” and a court’s choice between them cannot be clearly erroneous.⁹¹

Replacement costs can also be used to make a loss estimate, as in *United States v. Shugart*, where the court determined that “replacement cost may be used to value items for which market value is difficult to ascertain.”⁹²

“Fair market value” of certain services, such as insurance coverage, can be determined by their cost or premium value.⁹³

The court can assess the “fair market value” of a loss even if the replacement cost or production costs are lower than the determined market value. For instance, in *United States v. Bae*,⁹⁴ a lottery retailer generated \$525,586 in lottery tickets with a winning redemption value of \$296,153 and argued that the losing tickets had no “fair market value.” The district court reasoned that the value of the tickets at the time they were purchased was the appropriate fair market value.⁹⁵

“Fair market value” of items that have a wholesale or retail value are typically determined on a case by case basis. In *United States v. Hardy*, the court determined that the loss should be the wholesale value of the stolen items since the true owner intended to sell the items at

⁸⁹*United States v. Whitlow*, 979 F.2d 1008, 1011 (5th Cir. 1992).

⁹⁰*Id.* at 1012 (quoting *United States v. Bachynsky*, 949 F.2d 722, 734-35 (5th Cir. 1991)).

⁹¹*United States v. Sutton*, 520 F.3d 1259, 1264 (10th Cir. 2008).

⁹²*United States v. Shugart*, 176 F.3d 1373, 1375 (11th Cir. 1999) (holding that replacement costs of burned church were accurate measure of loss).

⁹³*United States v. Simpson*, 538 F.3d 459, 463 (6th Cir. 2008).

⁹⁴*United States v. Bae*, 250 F.3d 774, 776 (D.C. Cir 2001); see also *United States v. Onyiego*, 286 F.3d 249 (5th Cir. 2002) (holding that face value is accurate value to use when determining loss).

⁹⁵*Bae*, 250 F.3d at 776.

wholesale prices.⁹⁶ When the items in question were taken from a retailer, the courts have reasoned that “the price at which the retailers would have sold that merchandise serves as a reasonable estimate of loss.”⁹⁷

The sentencing judge should determine “fair market value” on the date the fraud ceased operations in cases where loss may fluctuate.⁹⁸ The courts have ruled that there is “no error in selecting the end of the conspiracy as an appropriate date from which to calculate loss.”⁹⁹ In *United States v. Radziszewski*, the defendant objected to the sentencing judge’s use of a foreclosure value for a property secured with a fraudulent loan rather than a higher appraisal of the property after the fraud.¹⁰⁰ The court declined to use the defendant’s preferred value in part because it was not the value at the time of fraud.¹⁰¹ In a case involving the fair market value of real property that has not been recently sold (at foreclosure or otherwise), however, the defendant may rebut the government’s proposed value or the basis on which that value was calculated.¹⁰² When a current market value for real property is not available, the court need not use the most recent valuation if more than one prior valuation exists.¹⁰³

2. *Cost of repairs*

The cost of repairing property can also be used to estimate loss as long as the cost does not exceed the fair market value. In *United States v. Cedeno*, the circuit court remanded for resentencing because the sentencing judge included both the original fair market value of damaged watches and the costs to repair the watches in the loss calculation. The circuit court noted that “there is no damage that can be done beyond total destruction.”¹⁰⁴ Courts cannot “double count” fair market value and repair costs.¹⁰⁵

⁹⁶*United States v. Hardy*, 289 F.3d 608, 613-14 (9th Cir. 2002).

⁹⁷*United States v. Wasz*, 450 F.3d 720, 727 (7th Cir. 2006).

⁹⁸*United States v. Hart*, 273 F.3d 363, 374 (3d Cir. 2001) (upholding the sentencing judge’s decision to decline to calculate loss at the time of sentencing where defendant argued the victims could have mitigated losses by selling at a later date).

⁹⁹*Id.*

¹⁰⁰*United States v. Radziszewski*, 474 F.3d 480, 487 (7th Cir. 2007).

¹⁰¹*Id.*

¹⁰²*United States v. Siciliano*, 601 F. Supp. 2d 623, 633 (E.D. Pa. 2009).

¹⁰³*United States v. Nathan*, 318 F. App’x 273, 275-76 (5th Cir. 2009).

¹⁰⁴*United States v. Cedeno*, 471 F.3d 1193, 1195 (11th Cir. 2006).

¹⁰⁵*Id.*

Repairs that may also be improvements of property *can* be included in loss. In *United States v. Lindsley*, the court concluded that improvements made to a victim company’s computer system after a hacker broke in could be attributed to the loss figure as necessary repair costs.¹⁰⁶

There are some estimated repair costs that are specific to certain offenses. For example, in *United States v. Shumway*, the court had to apply special provisions relating to Archaeological Resources Protection Act to determine “repair costs” to damaged Native American sites on federal lands.¹⁰⁷

3. *Number of victims multiplied by loss*

It is appropriate for the sentencing judge to take an average loss per victim and multiply it across an approximate number of victims to generate a total loss figure in cases where specific losses for individual victims are not easily calculated¹⁰⁸ In *United States v. Mei*, a credit card fraud case, the sentencing judge estimated intended loss based on the average credit card limit multiplied by the number of cards used.¹⁰⁹ Further, such an estimation can include victims who are not aware they have been defrauded or even those who “relay their satisfaction with [the] fraudulent treatment.”¹¹⁰

4. *Reduction in value of securities*

The guidelines state that the reduction in value of securities and other corporate assets due to the defendant’s conduct may be considered in the estimate of loss.¹¹¹ The determination of “the extent to which a defendant's fraud, as distinguished from market or other forces, caused shareholders' losses inevitably, cannot be an exact science. ... The Guidelines' allowance of a 'reasonable estimate' of loss remains pertinent.”¹¹² Such determinations must still be made on the

¹⁰⁶*United States v. Lindsley*, 254 F.3d 71 (5th Cir. 2001) (unpublished table decision).

¹⁰⁷*United States v. Shumway*, 112 F.3d 1413, 1424-26 (10th Cir. 1997); *see also United States v. Christianson*, 586 F.3d 532 (7th Cir. 2009) (holding that the loss was properly calculated as the cost of replacing a government experiment the defendants destroyed).

¹⁰⁸USSG §2B1.1, comment. (n.3(C)(iv)); *see United States v. Abiodun*, 536 F.3d 162, 167-68 (2d Cir), *cert. denied*, 129 S.Ct. 589 (2008); *United States v. Showalter*, 569 F.3d 1150 (9th Cir. 2009); *United States v. Barnes*, ___ F. App’x ___, 2010 WL 997111 (9th Cir. Mar. 17, 2010).

¹⁰⁹*United States v. Mei*, 315 F.3d 788, 792 (7th Cir. 2003).

¹¹⁰*United States v. Curran*, 525 F.3d 74, 80 (1st Cir.), *cert. denied*, 129 S. Ct. 295 (2008).

¹¹¹USSG §2B1.1, comment. (n.3(C)(v)).

¹¹²*United States v. Rutkoske*, 506 F.3d 170, 179-80 (2d Cir. 2007); *United States v. Rigas*, 583 F.3d 108 (2d Cir. 2009) (holding that the district court properly reasoned that even if the defendants’ fraud only minimally affected share price, the loss would still meet the guidelines threshold found at sentencing).

evidence when available.¹¹³

Some courts have concluded that the difficulty in calculating loss in some securities cases calls for the use of the “rescissory measure,” or the difference between the value of the security at the disclosure of the fraud and the price the injured party initially paid for the stock.¹¹⁴ To determine loss with this method some courts have taken the average selling price of the security during the life of the fraud and subtracted the average selling price after the fraud was disclosed but before the next major announcement concerning the security.¹¹⁵ In a case involving the fraudulent or misleading sale of securities, such as when a defendant “promote[s] worthless stock in worthless companies,” a “rescissory measure” calculation is unnecessary and all resulting losses are attributable to the defendant.¹¹⁶

When discussing the estimation of value of securities for the purposes of loss some courts have sought guidance from civil damage measures. In *United States v. Olis*, the defendant was charged with a massive accounting fraud at Dynegy Corporation and the sentencing judge concluded the loss was over \$100 million, thus generating a 292-month sentence.¹¹⁷ The loss was calculated only through trial testimony of one witness regarding the purchase price and sale price for Dynegy stock that the victims paid.¹¹⁸ The Fifth Circuit pointed out that there were other factors that affected the value of the stock that were not properly considered by the sentencing judge and that, at a minimum, a sentencing judge in a securities case should look to the principles of loss calculation in civil cases.¹¹⁹ In particular, the court noted that “there is no loss attributable to a misrepresentation unless the truth is subsequently revealed and the price of the stock accordingly declines.”¹²⁰ In *Olis*, approximately two-thirds of the losses suffered by the victims through the decline in Dynegy stock took place before the defendant’s fraud was

¹¹³ *United States v. Zolp*, 479 F.3d 715, 720-21 (9th Cir. 2007) (holding that the sentencing court’s determination that the stock was “worthless” was erroneous when the stock continues to have residual value, even if the value is close to zero because “close to zero is not zero”).

¹¹⁴ *United States v. Grabske*, 260 F. Supp. 2d 866, 871-74 (N.D. Cal. 2002); see *United States v. Bakhit*, 218 F. Supp. 2d 1232 (C.D. Cal. 2002).

¹¹⁵ *Id.*

¹¹⁶ *United States v. Kelley*, 305 F. App’x 705, 709 (2d Cir. 2009).

¹¹⁷ *United States v. Olis*, 429 F.3d 540 (5th Cir. 2005).

¹¹⁸ *Id.* at 548.

¹¹⁹ *Id.* at 545-46, (citing *Dura Pharmaceuticals, Inc. v. Broudo*, 544 U.S. 336, 341-43 (2005)); see also *United States v. Nacchio*, 573 F.3d 1062, 1078-79 (10th Cir. 2009) (suggesting that the *Olis* approach would be appropriate); but see *United States v. Brown*, 595 F.3d 498, 527, fn.32 (3d Cir. 2010) (wherein the court expressed no opinion regarding the merits of the approaches in *Olis* and *Berger*).

¹²⁰ *Id.*

announced or more than a week after earnings were restated due to the fraud.¹²¹ Additionally, some courts have noted that a disclosure by a third party may, in some cases, cause a decline in value that is not the result of the defendant's conduct nor attributable to the loss figure.¹²²

At least one court, however, has rejected the civil damages measure as inappropriate for criminal sentencing where the amount of loss should be related to the "harm that society as a whole suffered from the defendant's fraud."¹²³ Further, the Ninth Circuit concluded that the civil damages measure "collides" with the overvaluation measure example that was cited in U.S.S.G. §2F1.1, cmt.n.7(a).¹²⁴ The example in §2F1.1, cmt.n.7(a), which was repealed in 2001, was not included in §2B1.1 when revised, so it is unclear how the court might rule if a sentencing judge used the civil damages measure in a case controlled by §2B1.1.

5. *More general factors*

The sentencing judge's estimated loss can also include more general factors, such as the scope and duration of the offense and the revenues that have been generated by similar operations.¹²⁵

D. Exclusions From Loss

1. *Interest, finance charges, late fees, penalties and similar costs*

The application notes of §2B1.1 of the Sentencing Guidelines create an exclusion from loss for any interest, finance charges, late fees, penalties, amounts based on an agreed-upon return or rate of return, or similar costs.¹²⁶ In *United States v. Morgan*, the court concluded that the sentencing judge was in error to include interest and finance charges in the amount of loss determined.¹²⁷

¹²¹ *Id.* at 548.

¹²² *United States v. Reifler*, 446 F.3d 65, 107-10 (2d Cir. 2006) (holding that in calculating the guidelines offense level with respect to the amount of loss, the district court properly found that the fraud itself, and not the government's disclosure of the fraud, was the cause of the decline in the company's stock price and thus the cause of the shareholder losses).

¹²³ *United States v. Berger*, 587 F.3d 1038, 1042-45 (9th Cir. 2009).

¹²⁴ *Id.*

¹²⁵ USSG §2B1.1, comment. (n.3(C)(vi)).

¹²⁶ USSG §2B1.1, comment. (n.3(D)(i)).

¹²⁷ *United States v. Morgan*, 376 F.3d 1002, 1014 (9th Cir. 2004); *see also United States v. Dunn*, 300 F. App'x 336, 338-39 (6th Cir. 2008) (holding that the sentencing court improperly included interest in its loss calculations for sentencing purposes).

2. *Costs to the government, and costs incurred by victims*

The costs to the government and the costs to the victims to aid in the prosecution of the defendant are not included in any loss calculation.¹²⁸ In *United States v. Schuster*, the court reversed a loss figure that included the victims' costs and expenses to aid in the prosecution of the defendant through testimony.¹²⁹ By contrast, costs incurred by a bank for investigating its own employee (the defendant) are not consequential damages barred from loss by §2B1.1, Application Note 3(D), because the investigation was an "immediate response" to the defendant's conduct.¹³⁰

E. Credits Against Loss

1. *Money and property returned*

Loss shall be reduced by money and property returned as well as services rendered by the defendant (or those acting jointly with the defendant) to the victim *before* the offense was detected.¹³¹ The time of detection is the earliest of: (1) the time the offense was discovered by the victim or the government; *or* (2) the time the defendant knew or reasonably should have known that the offense was detected or about to be detected.¹³²

Property returned after detection will not be credited against the loss figure. In *United States v. Swanson*, the sentencing judge declined to subtract the value of money returned after discovery of the offense reasoning that "the fact that a victim has recovered part of its loss after discovery does not diminish a defendant's culpability for purposes of sentencing."¹³³ Restitution paid prior to sentencing but subsequent to detection, whether voluntarily or not, will not be subtracted from the loss amount.¹³⁴ Property that is forfeited by the defendant in the same or related proceeding will also not be credited to the defendant's loss figure.¹³⁵

¹²⁸USSG §2B1.1, comment. (n.3(D)(ii)).

¹²⁹*United States v. Schuster*, 467 F.3d 614, 618-20 (7th Cir. 2006); *see also United States v. Klein*, 543 F.3d 206, 214-15 (5th Cir. 2008), *cert. denied*, 129 S. Ct. 1384 (2009) (holding that a doctor who improperly over-billed insurance carriers for medicines he provided to patients should still get credit for the value of medicines properly delivered to patients, and the sentencing judge's failure to do so was reversible error).

¹³⁰*United States v. DeRosier*, 501 F.3d 888, 895 (8th Cir. 2007).

¹³¹USSG §2B1.1, comment. (n.3(E)(i)).

¹³²*Id.*; *see United States v. Stennis-Williams*, 557 F.3d 927 (8th Cir. 2009).

¹³³*United States v. Swanson*, 360 F.3d 1155, 1168-69 (10th Cir. 2004) (citing *United States v. Nichols*, 229 F.3d 975, 979 (10th Cir. 2000)).

¹³⁴*United States v. Akin*, 62 F.3d 700, 702 (5th Cir. 1995).

¹³⁵*United States v. Cacho-Bonilla*, 404 F.3d 84, 92 (1st Cir. 2005).

Timing is not the only consideration when determining whether a credit applies against the loss figure. In *United States v. Hausmann*, a personal injury lawyer who directed kickbacks from a chiropractor to whom he referred clients, argued at sentencing that the loss figure should be reduced by the “valuable free services” and legal fee reductions he provided the victim clients.¹³⁶ The court declined to adopt this approach since these services were routinely provided to all of the lawyer’s clients, not just those defrauded, and the “net detriment” to those victims was not lessened relative to the other clients.¹³⁷ Additionally, even if property is returned or services are rendered prior to discovery, it may not qualify the defendant for a credit against loss if the beneficiaries of the property or service were not eligible to receive them. In *United States v. Ekpo*, the defendant did not return any of the monies received from the government to provide wheelchairs to Medicare participants and failed to present evidence that the beneficiaries would have been medically eligible to receive the wheelchairs provided, so the court did not allow a credit for the wheelchairs’ value.¹³⁸ Also, when a defendant engages in fraud to raise money for his business operation the portion of those funds used for business expenses cannot be credited against any loss.¹³⁹

A defendant who intentionally defrauded Social Security by collecting disallowed disability payments cannot seek a credit against loss based on overpayment of Social Security taxes in another context.¹⁴⁰ However, when a defendant does provide services rendered, he can get credit against loss for that value.¹⁴¹ In *United States v. Anders*, the court determined that while a construction contractor committed fraud in the bidding process to secure a contract, the contractor was to be credited the value of services rendered prior to the customer cancelling the contract.¹⁴²

The value of any property returned prior to discovery is set at the time the property is returned, not at the time of sentencing. In *United States v. Holbrook*, the defendant argued that loss should not include the value of a software company that the victim bank acquired via lien

¹³⁶*United States v. Hausmann*, 345 F.3d 952, 959-60 (7th Cir. 2003).

¹³⁷*Id.*

¹³⁸*United States v. Ekpo*, 266 F. App’x 830 (11th Cir.), *cert. denied*, 129 S. Ct. 220 (2008); *see also United States v. Phipps*, 595 F.3d 243, 248 (5th Cir. 2010) (holding that without evidence provided by the defendant as to the value of property provided the court “has no reason to consider such a reduction” in loss).

¹³⁹*United States v. Byors*, 586 F.3d 222, 225-26 (2d Cir. 2009).

¹⁴⁰*United States v. Cline*, 332 F. App’x 905, 911 (4th Cir. 2009).

¹⁴¹*United States v. Anders*, 333 F. App’x 950, 954-55 (6th Cir. 2009).

¹⁴²*Id.*

after discovery of the fraud.¹⁴³ The software company was not producing a profit prior to the time the victim bank took it over via lien and invested \$10 million to turn the company profitable. The defendant did not contest the sentencing court's finding that the value of the software company at the time of the sentencing was "either entirely or almost entirely" due to the victim bank's investment, but rather argued for a "literal interpretation" of Note 3(E)(ii). The court declined.

In *United States v. Warner*, the defendant's employer had a policy whereby it would match any donation to charity made by an employee with five times the donated amount.¹⁴⁴ The defendant organized a scheme with a charity whereby he would receive a kickback of a portion of these funds after he fraudulently informed his employer he (and other employees with money fronted by the defendant) had made such donations.¹⁴⁵ At sentencing, the defendant argued that he should be credited the amounts sent by his employer that actually went to the charities. The Third Circuit disagreed and noted that "but for" the defendant's fraud, the employer would not have donated any money to the charity.¹⁴⁶ Similarly, a defendant who embezzled money from his employer disguised as commissions for auto loans argued that his loss calculation should be reduced by the profits later made by the company from those auto loans.¹⁴⁷ The Eighth Circuit declined to follow this "astonishing proposition" and noted that any profits the company made were not the "fair market value" for the defendant's services.

A defendant's loss calculation is not reduced by costs incurred in defrauding victims. In *United States v. Pelle*, the defendant marketed and sold internet kiosks by deliberately and fraudulently fabricating the value of these items and their profit potential to investors. The court refused to reduce the loss amount by the value of the kiosks.¹⁴⁸

Additionally, credits will not be applied toward any intended loss figure unless the return of property was intended by the defendant to be a result of the offense.¹⁴⁹

¹⁴³*United States v. Holbrook*, 499 F.3d 466, 468-70 (5th Cir. 2007).

¹⁴⁴*United States v. Warner*, 338 F. App'x 245, 247-48 (3d Cir. 2009).

¹⁴⁵*Id.*

¹⁴⁶*Id.*

¹⁴⁷*United States v. Lange*, 592 F.3d 902, 905 (8th Cir. 2010).

¹⁴⁸*United States v. Pelle*, 263 F. App'x 833, 839-40 (11th Cir. 2008).

¹⁴⁹*See United States v. Sensmeier*, 361 F.3d 982 (7th Cir. 2004).

2. Collateral

In a case involving collateral pledged or provided by defendant, the loss shall be reduced by the amount the victim has recovered at sentencing.¹⁵⁰ A sentencing judge should examine whether a defendant intended for the collateral to go back to the victim.¹⁵¹ In *United States v. MacCormac*, the court stated that a sentencing judge “must also consider whether a defendant planned to return the collateral or anticipated that such collateral would be repossessed or foreclosed on by the lending institution.”¹⁵² In *United States v. Lane*, the intended loss in a bank fraud was reduced by the value of real property used to collateralize the fraudulently obtained loan.¹⁵³ It is important to note, however, that in the case of an asset with a value “either entirely or almost entirely” due to the victim’s investment subsequent to seizure by the victim the defendant shall not receive credit for the value of the asset at the time of sentencing.¹⁵⁴

At least one circuit has construed USSG §2B1.1 (n.3(E)(ii)) to mean that the “pledge” of such collateral must, like money and property returned, be done prior to discovery.¹⁵⁵ In *United States v. Austin*, the court reasoned that allowing collateral to be “pledged” as late as sentencing “would be totally at odds with the principles embodied in subsection (I) and would alter the long-standing, well-recognized rule that post-detection repayments or pledges of collateral do not reduce loss.”¹⁵⁶

One circuit has also determined that in a case where victims (the original lenders) have re-sold the fraudulently obtained mortgage to the successor lenders, it is improper to calculate the loss based on the original loan amount minus the final foreclosure sale proceeds collected by the successor lenders.¹⁵⁷ The court concluded that the actual loss in such a case would be the difference between the outstanding balance on the original loan and what the original lender received when it sold the loan.¹⁵⁸

¹⁵⁰USSG §2B1.1, comment. (n.3(E)(ii)).

¹⁵¹*United States v. McCormac*, 309 F.3d 623, 629 (9th Cir. 2002).

¹⁵²*Id.*

¹⁵³*United States v. Lane*, 323 F.3d 568, 590 (7th Cir. 2003); *United States v. Downs*, 123 F.3d 637, 642-44 (7th Cir. 1997) (the value of collateral must be deducted from the loan amount to determine loss).

¹⁵⁴*Holbrook*, 499 F.3d at 466 *et seq.*

¹⁵⁵*United States v. Austin*, 479 F.3d 363, 367-70 (5th Cir. 2007).

¹⁵⁶*Id.*

¹⁵⁷*United States v. James*, 592 F.3d 1109, 1113-16 (10th Cir. 2010).

¹⁵⁸*Id.*

Additionally, at least one Circuit has adopted a rule where an intentional loss figure cannot be reduced by the return of property, even before discovery, if at the time of the fraud itself no property was pledged.¹⁵⁹ In *United States v. Severson*, the defendant secured a fraudulent loan with collateral four months after originally receiving the loan proceeds but before discovery of the fraud.¹⁶⁰ The court declined to credit the defendant for the value of the collateral when calculating intended loss.¹⁶¹

F. Special Rules

1. *Stolen or Counterfeit Credit Cards and Access Devices*

Loss calculation for stolen credit cards and other access devices will include all unauthorized charges and shall not be less than \$500 per item.¹⁶² Items that include telecommunication access codes will not have a loss assessed less than \$100.¹⁶³ A defendant in possession of credit card numbers, whether they are actually on cards or simply on a list, have been used or not, will be responsible for each one as a separate “access device.”¹⁶⁴ In *United States v. Alli*, the credit card provision in the application note did not overcome a larger intended loss figure where the defendant had “a reasonable expectation, if not knowledge, that the cards would be used to the fullest extent possible.”¹⁶⁵ For this reason the \$500 figure should be seen as a minimum amount applicable, not as a universal application for credit card loss, and in situations in which the sentencing judge can determine there is a higher intended loss that figure should be used.¹⁶⁶

¹⁵⁹*United States v. Severson*, 569 F.3d 683, 689-90 (7th Cir. 2009).

¹⁶⁰*Id.*

¹⁶¹*Id.*

¹⁶²USSG §2B1.1, comment. (n.3(F)(i)).

¹⁶³*Id.* (“if the unauthorized access device is a means of telecommunications access that identifies a specific telecommunications instrument or telecommunications account (including an electronic serial number/mobile identification number (ESN/MIN) pair), and that means was only possessed, and not used, during the commission of the offense, loss shall not be less than \$100 per unused means”).

¹⁶⁴*United States v. Jones*, 332 F. App’x 801, 807 (3d Cir. 2009), *cert. denied*, No. 09-9004, 2010 WL 545524 (U.S. Mar. 22, 2010).

¹⁶⁵*Alli*, 444 F.3d at 38-39.

¹⁶⁶*Id.*

2. *Government Benefits*

The loss in cases involving government benefits should not be less than the amount of unintended benefits received or diverted.¹⁶⁷ In *United States v. Tupone*, the court reasoned that the loss derived by the defendant's fraudulent receipt of worker's compensation benefits was "the difference between the amount of benefits actually obtained [...] and the amount the government intended him to receive."¹⁶⁸ A sentencing judge should not calculate loss based on the total amount of benefits received if a portion of those benefits would have been received absent the fraud.¹⁶⁹

3. *Davis-Bacon Act Violations*

The loss involving a violation of 40 U.S.C. § 276a will be no less than the difference between the legally required wages and the wages that were actually paid by the defendant.¹⁷⁰

4. *Ponzi and Other Fraudulent Schemes*

If payments made before detection are deemed to be a necessary part of the scheme or fraud, they too may not be deducted from the loss figure. For example, in Ponzi scheme cases where payments are routinely made to some or all of the victims, the defendant will receive no credit for payments made to "any individual investor in the scheme in excess of that investor's principal investment."¹⁷¹

5. *Certain Other Unlawful Misrepresentation Schemes*

When defendants pose as licensed professionals, represent that products are approved by the government when they are not, fail to properly obtain approval for regulated goods, or fraudulently obtain approval for goods from the government, the loss shall be calculated with no

¹⁶⁷USSG §2B1.1, comment. (n.3(F)(ii)).

¹⁶⁸*United States v. Tupone*, 442 F.3d 145, 154 (3d Cir. 2006).

¹⁶⁹*United States v. Harms*, 442 F.3d 367, 380 (5th Cir. 2006).

¹⁷⁰USSG §2B1.1, comment. (n.3(F)(iii)).

¹⁷¹USSG §2B1.1, comment. (n.3(F)(iv)); see also *United States v. Craiglow*, 432 F.3d 816, 820 (8th Cir. 2005). But see *United States v. Hartstein*, 500 F.3d 790, 797-800 (8th Cir. 2007) (holding that it is the government's burden to provide evidence of the "defendant's intent as to any particular victim or group of victims" before it can be proved that any scheme was intended to be a "Ponzi scheme," and thus apply the provisions of §2B1.1, Application Note 3(F)(iv), which disallows credits for the gain of one victim offsetting the loss of another).

credit provided for those items or services provided.¹⁷² A defendant will receive no credit in such cases where products are misbranded or falsely represented as being approved by a government agency regardless as to the actual fitness or performance of those products.¹⁷³ In *United States v. Millstein*, the defendant received no credit for the value of the misbranded prescription drugs sold to victims even though there was no evidence that the drugs that were delivered did not perform as promised.¹⁷⁴

6. *Value of Controlled Substances*

The loss in a case involving controlled substances is the estimated street value of those items.¹⁷⁵

7. *Value of Cultural Heritage Resources*

The value of a “cultural heritage resource” shall include the archaeological value, the commercial value, or the cost of restoration.¹⁷⁶ The court “need only make a reasonable estimate” of the loss to a cultural heritage resource based on available information.¹⁷⁷

Conclusion

USSG §2B1.1 covers a wide range of possible loss scenarios, from a clearly defined theft or embezzlement case to complex securities frauds such as *Olis*.¹⁷⁸ A sentencing judge can apply case-specific facts within the guideline framework to determine loss in even the most complex cases, and even when there are competing methods of calculation. The court may be called on to review or make an estimate of loss based on available evidence, and the court’s decision will be reviewed for reasonableness and fair application of the facts presented by the government and the defendant. While there are rules for exclusions, credits, and special application for loss calculation, the guidelines and reviewing courts recognize the sentencing judge’s “unique position” to assess the evidence.

¹⁷²USSG §2B1.1, comment. (n.3(F)(v)).

¹⁷³*Id.*

¹⁷⁴*United States v. Millstein*, 401 F.3d 53, 74 (2d Cir. 2005).

¹⁷⁵USSG §2B1.1, comment. (n.3(F)(vi)).

¹⁷⁶USSG §2B1.1, comment. (n.3(F)(vii)); USSG §2B1.5, comment. (n.2(A)); *see also Shumway*, 112 F.3d at 1424-26.

¹⁷⁷USSG §2B1.5, comment. (n.2(B)).

¹⁷⁸*United States v. Olis*, 429 F.3d 540 (5th Cir. 2005).